

Message Text

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S E C R E T SECTION 1 OF 6 BRASILIA 2852

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EO 11652: GDS
TAGS: OVIP (CARTER, JIMMY), BR
SUBJ: FOLLOW-UP ACTIONS TO PRESIDENT'S VISIT

REFS: BRASILIA 2765, BRASILIA 2764, BRASILIA 2704, BRASILIA
2649, BRASILIA 2534

SUMMARY. THE EMBASSY HAS COMPLETED A REVIEW OF COURSES
OF ACTION REQUIRED OR SUGGESTED BY THE PRESIDENT'S VISIT TO
BRAZIL. IN PREPARING THIS REVIEW, WE HAVE CONSIDERED THE
PRESIDENT'S OWN DISCUSSIONS WITH GEISEL, THE SECRETARY'S
MEETING WITH SILVEIRA, CONVERSATIONS OF OTHER MEMBERS OF
THE PRESIDENT'S PARTY, AND THE JOING PRESS COMMUNIQUE.
THIS IS IN TWO PARTS:

A. A BRIEF ANALYSIS OF ELEMENTS OF THE PRESIDENT'S
PRESENTATION WHICH BROKE NEW GROUND IN OUR DIALOGUE, AND OF
THE NATURE OF GEISEL'S AND SILVEIRA'S RESPONSES AS THEY
ARE RELEVANT TO THE QUESTION OF FOLLOW-UP.

B. BASED ON THIS ANALYSIS, A DISCUSSION OF POSSIBLE OR REQUIRED
COURSES OF ACTION, GROUPED BY SUBJECT AREA, TOGETHER WITH AN
INDICATION OF THE ORIGINS OF THE PROPOSED INITIATIVE. THE EMBASSY
WOULD APPRECIATE THE DEPARTMENT'S REACTION TO:

A. THE CONCEPTUAL APPROACH; AND
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B. THE TWENTY-EIGHT ACTION ITEMS PROPOSED IN THIS MESSAGE.
END SUMMARY

PART ONE: THE TALKS

1. THE PRESIDENT'S DISCUSSIONS WITH GEISEL CONTAINED
ELEMENTS WHICH HAD NOT HERETOFORE BEEN PART OF THE US-BRAZILIAN
DIALOGUE AND WHICH IT IS OUR OBJECTIVE CAREFULLY TO PRESERVE

IN POSSIBLE LINES OF FOLLOW-UP. MAJOR CHARACTERISTICS OF THE PRESIDENT'S PRESENTATIONS, AS WE SEE IT, WERE:

A) THE FRANKNESS, COMPREHENSIVENESS AND DEPTH WITH WHICH THE PRESIDENT REVIEWED THE GEISEL POLITICAL AND SECURITY ISSUES OF GLOBAL CONCERN (AFRICA, THE MIDDLE EAST, US-SOVIET RELATIONS, AND NON-PROLIFERATION).

B) THE PRESIDENT'S PROBE OF BRAZILIAN RECEPTIVITY TO PARTICIPATE IN A MULTILATERAL CONSULTATIVE GROUP ON AFRICA WITH MAJOR EUROPEAN POWERS AND THE UNITED STATES.

C) THE PRESENTATION OF US-BRAZILIAN BILATERAL ISSUES AS MANIFESTATIONS OF GLOBAL CONCERNS; RELATED TO THIS, AN INDIRECT APPROACH ON THE FULL-SCHOPE SAFEGUARDS AND REPROCESSING ISSUES, DESIGNED TO KEEP THE ISSUES ALIVE AND IN PLAY BUT WITHOUT REEMPHASIZING POINTS ALREADY MADE AND UNNECESSARILY RUFFLING BRAZILIAN SENSITIVITIES.

D) THE ACKNOWLEDGEMENT OF BRAZIL'S EXPANDING INTERESTS THROUGHOUT THE WORLD, TOGETHER WITH PATIENT, BUT PERSISTENT, PRODDING FOR A RESPONSIBLE BRAZILIAN ROLE AND CONTRIBUTION TO THE RESOLUTION OF GLOBAL ISSUES.

2. NOTEWORTHY IS THAT ALL THE INITIATIVE IN THE CONVERSATIONS (INCLUDING THE SELECTION OF TOPICS) AND IN THE PREPARATION OF THE COMMUNIQUE CAME FOR THE US SIDE, WITH THE BRAZILIANS REACHING TO OUR EXPOSITIONS AND SUGGESTIONS, RATHER THAN INDEPENDENTLY RAISING THEIR OWN POINTS OF INTERESTS. BRAZILIAN RESPONSES DURING THE PRESIDENT'S MEETING
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WITH GEISEL, THE SECRETARY'S MEETING WITH SILVEIRA, AND IN THE DRAFTING OF THE COMMUNIQUE--CAN BE BROADLY CHARACTERIZED AS FOLLOWS:

A) A GENUINE INTEREST IN THE PRESIDENT'S EXPOSITIONS, TOGETHER WITH PLEASURE OVER THE TRIBUTE TO BRAZIL'S EMERGING STATUS WHICH WAS AN IMPORTANT PART OF THE PRESIDENT'S APPROACH.

B) A STRONG INTEREST IN THE RESOLUTION OF AFRICA'S PROBLEMS IN A MANNER FAVORABLE TO THE WEST, TOGETHER WITH EMPHASIS ON THE MATERIAL CONSTRAINTS IMPOSED ON A BRAZILIAN ROLE.

C) REAFFIRMATION OF A FIRMLY PRO-PALESTINIAN POSITION (MORE PRO-PALESTINIAN THAN THE POLICIES OF TWO OF

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THE MOST IMPORTANT OF THE MAJOR MIDDLE EAST COUNTRIES WHICH
BRAZIL SEEKS TO CULTIVATE--IRAN AND SAUDI ARABIA).

D) A CAREFUL SIDESTEPPING OF THE ISSUE OF FULL-
SCOPE SAFEGUARDS; AVOIDANCE OF ANY ENCOURAGEMENT THAT BRAZIL
IS WILLING TO IMPLEMENT THE TLATELOLCO TREATY, ALTHOUGH
GEISEL CONCEDED THAT THIS ISSUE COULD REQUIRE FURTHER STUDY
IF AND WHEN ARGENTINA RATIFIES THAT TREATY.

E) AN APPARENT DISINTEREST IN RAISING NORTH-SOUTH ECONOMIC
ISSUES WITH US (MOST OF THE LANGUAGE ON THIS SUBJECT WHICH THE
US WAS PREPARED TO INSERT INTO THE COMMUNIQUE WAS, AT BRAZILIAN
INITIATIVE, DROPPED FROM THE FINAL TEXT).

F) AN EQUAL LACK OF INTEREST IN RAISING HEMISPHERIC
ISSUES; (BEYOND THE SIGNIFICANT CULTURAL DIFFERENCES,
REFLECTS A BRAZILIAN DESIRE TO KEEP ITS RELATIONS WITH THE US
SEPARATE FROM ITS RELATIONS WITH NEIGHBORING COUNTRIES AND
THAT MUCH HIGHER PRIORITY WHICH BRAZIL, AS ATLANTIC AS WELL
AS LATIN AMERICAN NATION, ACCORDS TO ITS GLOBAL ROLE OVER ITS
ROLE IN THE REGION).

G) ONLY RELATIVELY MUTED REFERENCES TO BRAZIL'S
CONTINUING STATUS AS AN LDC. HOWEVER, DRAFT COMMUNIQUE
LANGUAGE DRAWING A DISTINCTION BETWEEN INTERMEDIATE COUNTRIES
AND LDCS PER SE CONTINUED TO BE VIGOROUSLY RESISTED, WITH STRONG
BRAZILIAN CONCERN TO AVOID THE APPEARANCE OF BREAKING RANKS WITH
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OTHER LDCS.

H) EMPHASIS ON BRAZIL AS A COUNTRY OF "THE WEST"
(BROADLY DEFINED TO INCLUDE VIRTUALLY THE ENTIRE NON-COMMUNIST
WORLD) NOT ACCEPTING THE US AS THE WEST'S LEADER AND SHIELD,
WHILE ACKNOWLEDGING THAT BRAZIL WILL INEVITABLY HAVE IMPORTANT
DIFFERENCES WITH THE US. (SILVEIRA MADE IT CLEAR THAT, WHILE
ACCEPTING THIS OVERALL LEADERSHIP, BRAZIL WAS NOT PREPARED TO
SACRIFICE ITS FREEDOM OF ACTION.)

I) HIGHLY AMBIVALENT, RELUCTANT, OR NEGATIVE REACTIONS

TO US PROPOSALS DURING THE DRAFTING OF THE COMMUNIQUE SUGGESTING THAT BRAZIL WORK IN PARALLEL WITH THE US ON MULTILATERAL ISSUES, E.G., IN MAKING CONTRIBUTIONS TO THE WORK OF THE MTN, OR ACTING AS A DONOR IN INTERNATIONAL ORGANIZATIONS.

3. THE PRESIDENT'S VISIT HAS RESTORED A TONE OF CORDIALITY AND COOPERATIVENESS TO US-BRAZILIAN RELATIONS, BUT SUBSTANTIVE CHANGE IN BRAZILIAN POLICIES, IN MANY AREAS, WILL BE SLOW. THE GOB REMAINS CONCERNED ABOUT EXCESSIVE DEPENDENCE ON THE US AND, MORE IMPORTANTLY, IT SEEMS DOES NOT BELIEVE THAT IT CAN OR SHOULD ABANDON ITS POSTURE OF APPARENT SOLIDARITY WITH THIRD WORLD COUNTRIES. IT IS RELUCTANT TO GIVE UP WHAT IT PERCEIVES AS POLICIES SERVING THE NATIONAL INTEREST--PLEADING BRAZIL'S STATUS OF UNDERDEVELOPMENT AND SERIOUS REMAINING SOCIAL AND ECONOMIC PROBLEMS. (SEE SILVEIRA INTERVIEW BEFORE PRESIDENT'S VISIT WHERE HE REFERS TO BRAZIL AS A COUNTRY WITH SPECIAL HANDICAPS.) MORE BASICALLY, BRAZIL REMAINS UNCERTAIN AND AMBIVALENT AS TO ITS WON ULTIMATE ROLE. WHILE THERE ARE STRONG CURRENTS IN FAVOR OF ASSOCIATION WITH THE INDUSTRIALIZED COUNTRIES, PRIMARILY IN THE TECHNOCRATIC ELIETE AND IN FINANCIAL CIRCLES, OTHERS IN THE ELITE PREFER TO THINK OF BRAZIL AS A BRIDGE BETWEEN THE DEVELOPED AND THE DEVELOPING WORLDS, AS AN IMPORTANT COUNTRY OF THE DEVELOPING WORLD, AND LATIN AMERICA, OR AS A CIVILIZATION SUI GENERIS WITHIN THE TROPICS. US ENDEAVORS TO ENGAGE BRAZIL
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IN COOPERATIVE ACTION ON GLOBAL PROBLEMS THUS MUST BE LONG-TERM AND SUSTAINED; AT LEAST INITIALLY, THEY MAY HAVE ONLY LIMITED PAY-OFF. NVERETHELESS, CONSULTATIONS ON GLOBAL POLITICAL, ECONOMIC, AND SECURITY ISSUES ON A CONTINUING BASIS ARE IMPORTANT, ESPECIALLY AS THE GEISEL ADMINISTRATIONS COMES TO AN END. FIGUEIREDO'S CABINET IS LIKELY TO CONTINUE INITIALLY THE MAIN LINES OF PRESENT POLICY, BUT THE POSSIBILITY EXISTS THAT OVER TIME IT MIGHT COME TO PURSUE A MORE

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FLEXIBLE, LESS INWARD-LOOKING COURSE IN ITS APPROACH TO WORLD PROBLEMS.

4. THE FOREGOING ANALYSIS SUGGESTS THE PRINCIPLES AND OBJECTIVES THAT SHOULD GUIDE US FOLLOW-UP ACTIONS TO THE PRESIDENT'S VISIT. IN BRIEF, THEY ARE:

- A) MAINTAIN THE STANCE ON HUMAN RIGHTS AS PUBLICLY DEFINED BY THE PRESIDENT BY HIS WORDS AND ACTIONS DURING THE VISIT.
 - B) PROMOTE AND EXPAND THE DIALOGUE BEGUN BY THE PRESIDENT AND HIS PARTY ON MAJOR POLITICAL AND SECURITY ISSUES OF GLOBAL CONCERN--THUS STRENGTHENING EFFORTS TO PROMOTE GREATER UNDERSTANDING IN THE GOB OF THE COMPLEXITIES OF THE ARMS RACE, ENCOURAGE BRAZIL TOWARD A COOPERATIVE ROLE IN SUPPORT OF SPEACEFUL SETTLEMENTS IN AFRICA, AND TO SEEK MODERATION OF THE BRAZILIAN POSITION ON THE PALESTINE QUESTION.
 - C) ATTEMPT, IN COORDINATION WITH EUROPEAN POWERS, TO BRING BRAZILI INTO MULTILATERAL CONSULTATIVE GROUP ON AFRICA, AS PART OF AN EFFORT TO DRAW BRAZIL CLOSER TO THE INDUSTRIAL DEMOCRACIES.
 - D) KEEP IN PLAY OUR CONCERNS OVER BRAZIL'S NON-IMPLEMENTATION OF THE TLATELOLCO TREATY AND PLANNED CONSTRUCTION OF A PILOT REPROCESSING FACILITY.
 - E) SEEK, THROUGH A PROCESS OF INTENSIVE CONSULTATIONS, TO DRAW BRAZIL INTO A GREATER PARTICIPATORY ROLE IN THE
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DISCUSSIONS OF GLOBAL ECONOMIC ISSUES -- THUS STRENGTHENING EFFORTS TO ENCOURAGE 1) THE GRADUAL MODIFICATION OF THE GOB'S TRADE AND EXCHANGE RATE POLICIES, 2) A GREATER BRAZILIAN CONTRIBUTION IN THE IINTERNATIONAL DEVELOPMENT EFFORTS AND 3) AN INCREASE IN BRAZIL'S COOPERATION WITH THE INDUSTRIALIZED STATES.

F) AVOID ACTIONS BY THE US AND OTHER INDUSTRIAL COUNTRIES THAT WOULD CAUSE BRAZIL TO INCREASE ITS PRESENT TACTICAL AND, IN MANY CASES, SUPERFICIAL SOLIDARITY WITH THE THIRD WORLD AND ITS POSITIONS IN THE NORTH-SOUTH DIALOGUE.

PART TWO: MAJOR ACTIONS
FOLLOWING IS A LISTING OF MAJOR ACTIONS REQUIRED IN FOLLOWING UP VISIT INITIATIVES OR PROPOSED BY THE EMBASSY ON THE BASIS OF THE DISCUSSIONS AND THE JOINING PRESS COMMUNIQUE.

(FOR EASY REFERENCE, THE TWENTY-EIGHT ACTIONS ARE NUMBERED CONSECUTIVELY AND GROUPED BY SUBJECT AREA, IN APPROXIMATELY THE SEQUENCE IN WHICH THEY WERE TAKEN UP IN THE TALKS AND APPEAR IN THE COMMUNIQUE. THE WORD "INITIATED" AFTER THE SEQUENTIAL NUMBER OF THE ITEM INDICATES THAT THERE WAS A SUGGESTION OR COMMITMENT BY THE PRESIDENT OR THE SECRETARY OR THAT THE ACTION IS PROVIDED FOR IN THE COMMUNIQUE OR THE MEMORANDUM OF UNDERSTANDING. THE WORD "PROPOSED" REFERS TO EMBASSY RECOMMENDATIONS AND SUGGESTIONS.)

AFRICA

(1 - INITIATED) BRAZIL'S INCLUSION IN PROPOSED US-EUROPEAN CONSULTATIONS OF AFRICA. THE PRESIDENT SUGGESTED TO GEISEL THE ESTABLISHMENT OF US-EUROPEAN-BRAZILIAN GROUP, AT THE FOREIGN SECRETARY OF UNDER SECRETARY LEVEL, TO STUDY THE AFRICAN COUNTRIES WITH A VIEW TO STRENGTHENING THEIR DEMOCRATIC FORCES; HE MENTIONED THAT PRESIDENT GISCARD (WHO IS EXPECTED TO VISIT BRAZIL IN MAY) IS INTERESTED. PARALLEL
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APPROACHES BY EUROPEAN LEADERS WOULD RENDER BRAZILIAN ACCEPTANCE MORE LIKELY (SELECTION OF MOST APPROPRIATE INTERLOCUTORS REQUIRES CAREFUL CONSIDERATION). GEISEL SAID BRAZIL WAS

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FULLY READY TO WORK WITH THE UNITED STATES ON AFRICAN

PROBLEMS - POINT LATER REAFFIRMED (ALTHOUGH MORE AMBIGUOUSLY) BY SILVEIRA TO THE SECRETARY.

(2 - INITIATED) LETTER FROM SECRETARY TO SILVEIRA BRIEFING GOB ON LAGOS MEETING WITH THE FOREIGN MINISTERS OF THE FRONT-LINE STATES. IN THEIR BILATERAL, THE SECRETARY SAID HE WOULD KEEP SILVEIRA INFORMED ON THE RESULTS OF THE LAGOS MEETING.

(3 - PROPOSED) PERIODIC US-BRAZILIAN CONSULTATIONS ON AFRICA GENERALLY AT ASSISTANT SECRETARY LEVEL, ALTERNATING BETWEEN BRASILIA AND WASHINGTON (BASED ON COMMENTS BY THE PRESIDENT AND SILVEIRA).

(4 - PROPOSED) CONSULTATIONS WITH GOB THROUGH EMBASSY CHANNELS ON OAU (NIGERIAN-CHAired) COMMITTEE CHARGED WITH PROMOTING A SETTLEMENT IN THE HORN OF AFRICA, AND ON DEVELOPMENTS IN SOUTHERN AFRICA. SUCH CONSULTATIONS WOULD CONTINUE THE DISCUSSIONS BEGUN BY THE SECRETARY WITH SILVEIRA ON WAYS OF INVOLVING THE OAU MORE EFFECTIVELY.

(5 - PROPOSED) EMBASSY BRIEFING FOR GOB ON US ASSESS-
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MENT OF SOVIET AND CUBAN MILITARY PENETRATION IN AFRICA (EMBASSY PROPOSAL, BASED ON COMMENTS BY SILVEIRA SUGGESTING THE EXCHANGE OF STUDIES ON THE SITUATION IN AFRICA, AND STATE 78940).

MIDDLE EAST

(6 - INITIATED) INCLUSION OF MIDDLE EAST IN PRESIDENTIAL CORRESPONDENCE WITH GEISEL, AS AND WHEN MAJOR DEVELOPMENTS WARRANT.

(7 - PROPOSED) PERIODIC BRIEFINGS OF BRAZILIAN AMBASSADOR TO THE US BY AMBASSADOR ATHERTON. DURING THE BILATERALS THE PRESIDENT OFFERED TO DISCUSS US VIEWS ON THE MIDDLE EAST; GEISEL, WHILE PESSIMISTIC ON PROSPECTS IN THE REGION, SHOWED INTEREST IN THE DISCUSSION WHICH TOOK PLACE. THE MIDDLE EAST WAS ONE OF THE SUBJECTS THE PRESIDENT OFFERED TO ADDRESS IN FUTURE CORRESPONDENCE.

ARMS CONTROL AND DISARMAMENT

(8- INITIATED) INCLUSION OF US-SOVIET ARMS CONTROL NEGOTIATIONS IN PRESIDENTIAL CORRESPONDENCE AS AND WHEN THRESHOLD DEVELOPMENTS IN US-SOVIET RELATIONS WARRANT. (US-SOVIET RELATIONS WAS ONE OF THE TOPICS THE PRESIDENT OFFERED TO ADDRESS IN FUTURE CORRESPONDENCE.)

(9 - PROPOSED) PERIODIC BRIEFINGS OF BRAZILIAN
AMBASSADOR TO THE US BY SENIOR ACDA OFFICIALS (DEPUTY
DIRECTOR OR ASSISTANT DIRECTOR FOR INTERNATIONAL SECURITY
PROGRAMS) ON PROGRESS OF SALT, CTB, AND SPACE SATELLITIES.

10 - PROPOSED) BILATERAL CONSULTATIONS ON SSOD PRIOR
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TO START OF CONFERENCE.
ALTHOUGH THIS MAY HAVE BEEN PARTLY FOR TACTICAL REASONS, PRESIDENT
GEISEL SHOWED A STRONG INTEREST IN US-SOVIET RELATIONS AND
THE PROGRESS OF THE STRATEGIC ARMS CONTROL TALKS. GEISEL
ALSO SHOWED CONSIDERABLE SYMPATHY FOR THE OBJECTIVES OF
THE CTB AND CONCERN OVER THE PROBLEM OF SPACE SATELLITIES.

HUMAN RIGHTS

(11 - PROPOSED) FOLLOW THE PRESIDENT'S LEAD ON HUMAN
RIGHTS BY INCLUDING MEETINGS WITH PROMINENT PERSONALITIES
FROM THE OPPOSITION, THE HUMAN RIGHTS MOVEMENT, AND THE
CONGRESS ON A REGULAR BASIS IN THE SCHEDULES OF HIGH-LEVEL US
OFFICIAL VISITORS.

(12 - PROPOSED) FOLLOW UP WITH DEPUTIES AND
SENATORS THE REMARKS MADE BY THE PRESIDENT ON HUMAN
RIGHTS AND BY THE SPOKESMAN FOR THE OPPOSITION, AND
BROADEN THE EMBASSY'S ONGOING CONTACTS WITH THE
CONGRESS IN THIS AREA, INCLUDING THE MDB'S HUMAN
RIGHTS COMMISSION.

(13 - PROPOSED) BUILD ON THE PRESIDENT'S CONTACTS
WITH DISTINGUISHED BRAZILIANS TO STRENGTHEN OUR LONG-
STANDING RELATIONSHIPS WITH THESE KEY LIBERAL ELEMENTS.

RESPONDING TO A COMMENT ABOUT THE PRESIDENT'S
PRESS CONFERENCE, PRESIDENT GEISEL MADE CLEAR THAT HE
EXPECTED US VIEWS ON HUMAN RIGHTS TO BE SET FORTH
TRUTHFULLY, INCLUDING AN EXPLANATION OF US-BRAZILIAN
DIFFERENCES. MOST OF THE REGIME APPEARS TO HAVE ADJUSTED
TO, AND ACCEPTED, IF RELUCTANTLY, THE PRESIDENT'S
CONTACTS WITH PROMINENT BRAZILIAN PERSONALITIES IN
OPPOSITION TO THE REGIME AND ITS POLICIES.

NON-PROLIFERATION
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(14 - INITIATED) SET DATES FOR VISIT BY AMBASSADOR SMITH TO DISCUSS US NON-PROLIFERATION LEGISLATION AND FUEL SUPPLY FOR ANGRA I. (PROPOSED BY THE PRESIDENT. PRESIDENT GEISEL SAID THE GOB WOULD BE HAPPY TO RECEIVE AMBASSADOR SMITH FOR THIS PURPOSE, EXPRESSING "CONFIDENCE THAT NO PROBLEMS WOULD EMERGE.")

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(15 - PROPOSED) AFTER ARGENTINA RATIFIES TLATELOLCO TREATY, FOLLOW UP ON PRESIDENT GEISEL'S COMMENT THAT IMPLEMENTATION OF THE TREATY BY BRAZIL, UNDER THESE CIRCUMSTANCES, "WOULD REQUIRE FURTHER STUDY. WHILE THE CONTEXT IN WHICH THIS REMARK WAS MADE DOES NOT GIVE MUCH GROUND FOR HOPE--GEISEL AT ONCE SHIFTED THE DISCUSSION BACK TO THE PROBLEM OF ACTION BY THE EXTRA-REGIONAL POWERS--THIS COMMENT SHOULD BE PURSUED.

KQYA PROPOSED) KEEP GOB INFORMED, THROUGH EMBASSY CHANNELS OF OUR EFFORTS TO OBTAIN SOVIET, FRENCH AND CHINESE ADHERENCE TO TLATELOLCO PROTOCOLS I AND II. CONTINUE TO PROBE BRAZILIAN WILLINGNESS TO JOIN IN APPROACHES TO THESE POWERS TO ADHERE TO THE PROTOCOLS. (THIS TOPIC WAS EXTENSIVELY DISCUSSED BETWEEN THE TWO PRESIDENTS, WITH SILVEIRA GIVING A LONG EXPOSITION OF THE REASONS

FOR BRAZIL'S UNWILLINGNESS TO IMPLEMENT THE TLATELOLCO TREATY.)

(17 - PROPOSED) MAINTAIN CLOSE CONTACT WITH BRAZILIAN REPRESENTATIVES ON INFCE.

(COMMENT: THE US PROPOSAL TO COOPERATE ON THE THORIUM CYCLE

RECEIVED NO DIRECT RESPONSE FROM GEISEL; BUT THE MANNER IN WHICH HE
SHIFTED THE DISCUSSION TO BRAZIL'S COOPERATION WITH THE FRG
CLEARLY WAS INTENDED TO CONVEY A NEGATIVE REPLY. HIS REPOSE THUS PAR-
ALLELED THE LAST SILVEIRA LETTER ON
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THIS SUBJECT. NO FURTHER ACTION SEEMS INDICATED ON THE US PROPOSAL
AT THIS TIME, ALTHOUGH WE SHOULD BE ALERT TO - AND PROBE FOR
POSSIBLE CHANGES IN BRAZIL'S ATTITUDE.)

ECONOMIC ISSUES

(18 INITIATED) MULTILATERAL TRADE NEGOTIATIONS:

VISIT BY AMBASSADOR WOLFF AND MEETING OF SUB-GROUP ON TRADE
IN BRAZILIA MAY 8-9, TO REVIEW SUBSTANTIVE ISSUES IN THE
NEGOTIATIONS BETWEEN THE US AND BRAZIL (SPECIFIED IN COMMUNIQUE).

(19- PROPOSED) BRAZIL'S EXPORT SUBSIDY SYSTEM:

ASSISTANT SECRETARY BERGSTEN SHOULD DISCUSS WITH FINANCE
MINISTER SIMONSEN AT THE IDB VANCOUVER MEETING SIMONSEN'S
RECENT SUGGESTIONS FOR RESOLUTION OF EXPORT SUBSIDY ISSUE IN
ORDER TO LAY GROUNDWORK FOR PROGRESS IN MEETING OF SUB-GROUP
ON TRADE. (DURING SIDE TALKS WITH MR. ROBER PASTOR, FINANCE
MINISTER SIMONSEN SKETCHED OUT AN APPROACH ON EXPORT SUBSIDY
ISSUE, UNDER WHICH BRAZIL WOULD PHASE OUT NON-PERMISSIBLE
PRACTICES, AS SPECIFIED IN AN INTERNATIONAL CODE, OVER A FOUR-
TO-FIVE YEAR PERIOD. FOR AN ACCOUNT OF THIS CONVERSATIONS,
SEE SEPTEL.

(20 - PROPOSED) BRAZILIAN DONOR ROLE: US DELEGATION TO THE
IDB'S VANCOUVER MEETING SHOULD URGE THE GOB TO TAKE FURTHER
STEPS, IN LINE WITH JOINING PRESS COMMUNIQUE, TOWARD DONOR
STATUS (E.G., LARGER CONVERTIBLE CURRENCY CONTRIBUTION IN THE
NEXT REPLENISHMENT OF THE IDB'S FUND FOR SPECIAL OPERATIONS.)

(21 - PROPOSED) WORLD ECONOMIC STABILITY AND GROWTH:

A SPECIAL BRIEFING OF FINANCE MINISTER SIMONSEN BY SECRETARY
BLUMENTHAL DURING MEXICO CITY IMB INTERIM COMMITTEE MEETING
ON THE OBJECTIVES OF THE UPCOMING ECONOMIC SUMMIT IN BONN;
A BRIEFING OF THE BRAZILIAN AMBASSADOR TO THE US BY UNDER
SECRETARY COOPER OR SENIOR TREASURY OFFICIAL ON THE RESULTS
OF THE SUMMIT. THESE ACTIONS WOULD BE IN IMPLEMENTATION
OF THE OBJECTIVE OF SEEKING TO DRAW BRAZIL TO A CLOSER RELATIONSHIP
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WITH THE INDUSTRIAL COUNTRIES.

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(22 -PROPOSED) A HIGH-LEVEL ECONOMIC CONSULTATION, THROUGH A VISIT TO BRAZIL BY UNDER SECRETARY COOPER OR ASSISTANT SECRETARY KATZ, FOR A GENERAL REVIEW OF MULTILATERAL AND BILATERAL ECONOMIC ISSUES. SUCH A VISIT MIGHT BE TIMED ABOUT MID-YEAR TO OCCUR DURING THE FINAL STAGES OF THE GENEVA NEGOTIATIONS. EIGHER OF THE TWO OFFICIALS, WHO ARE WELL KNOWN TO THE BRAZILIAN PUBLIC, MIGHT COMBINE A VISIT TO BRASILIA WITH A LECTURE TOUR UNDER ICA AUSPICES. (THE MISSION HAS ALSO RECOMMENDED A VISIT BY SECRETARY BLUMENTHAL (BRASILIA 1351 AND A-12); IF THAT VISIT CANNOT OCCUR THIS YEAR, IT SHOULD OCCUR EARLY ON IN THE FIGUEIREDO ADMINISTRATION AFTER THE FINANCE MINISTER HAS BEEN APPOINTED.)

BILATERAL COOPERATION IN ENERGY AND AGRICULTURE FIELDS TO IMPLEMENT AGREEMENTS SPELLED OUT IN THE COMMUNIQUE ON COOPERATIVE ENERGY RESEARCH AND THE ESTABLISHMENT OF A SUB-GROUP ON AGRICULTURE, WE RECOMMEND:

(23 - INITIATED) THAT EMBASSY BE AUTHORIZED WITHIN THE NEXT TWO WEEKS, TO PROPOSE SEPARATE EXPERTS' MEETINGS ON COAL FUELS AND BIOMASS, AND ENERGY CONSERVATION, TO LAY BASIS FOR A MEETING OF SUB-GROUP ON ENERGY TECHNOLOGY IN WASHINGTON BY JUNE. THE US DELEGATION TO THAT MEETING SHOULD BE CHAIRED BY THE ASSISTANT SECRETARY FOR INTERNATIONAL ENVIRONMENTAL AND SCIENTIFIC AFFAIRS, MS. PATSY MINK, AS PROVIDED FOR IN THE COMMITTEE'S CHARTER. (IN THE BILATERAL TALKS, PRESIDENT

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GEISEL VOLUNTEERED VERY POSITIVE REMARKS ABOUT PLANS FOR ENERGY COOPERATION.)

(24 - INITIATED)THAT SECRETARY BERGLAND INVITE MINISTER OF

AGRICULTURE PAULINELLI TO SEND SMALL WORKING-LEVEL TEAM TO WASHINGTON TO DISCUSS POSSIBLE AREAS OF COOPERATION; AFTER COOPERATIVE PROJECTS ARE IDENTIFIED AND APPROVED, FIRST MEETING OF THE SUBJ-GROUP SHOULD BE HELD IN BRASILIA THE US DELEGATION TO THAT MEETING SHOULD BE CHAIRED BY A SENIOR US OFFICIAL, PERHAPS SECRETARY BERGLAND PERSONALLY OR ASSISTANT SECRETARY HATHAWAY

(THE PRESIDENT, IN HIS TALKS WITH GEISEL, CITED THE IMPORTANCE OF BRAZIL'S AGRICULTURAL DEVELOPMENT AS A CONTRIBUTION TO MEETING THE WORLD'S EXPANDING NEEDS FOR FOOD; PRESIDENT GEISEL SPOKE OF BRAZIL'S READINESS TO COOPERATE WITH THE US IN THE AGRICULTUREAL SPHERE.)

(25 - PROPOSED) THAT EMBASSY BE AUTHORIZED TO EXPLORE WITH GOB POSSIBLE DATE AND AGENDA FOR MEETING OF SUB-GROUP ON SCIENCE AND TECHNOLOGY IN WASHINGTON. (THIS RECOMMENDATIONS ASSUMES THAT THIS SUB-GROUP AND THE SUBJ-GROUP ON ENERGY TECHNOLOGY BE MAINTAINED AS SEPARATE COMMITTEES, -- A QUESTION WHICH SHOULD BE RESOLVED WITH THE GOB AS SOON AS POSSIBLE. IN VIEW OF THE NEW AGREEMENT TO COOPERATE IN ENERGY RESEARCH AND DEVELOPMENT, WE LEAN TOWARD THE RETENTION OF THE TWO SUB-GROUPS AS SEPRATE ENTITIES.) ONE OF THE SUBJECTS WHICH ASSISTANT SECRETARY MINK SHOULD RAISE AT THE MEETING OF THE SUB-GROUP ARE THE DIFFICULTIES AND DELAYS ENCOUNTERED BY THE US IN OBTAINING APPROVAL FOR SCIENTIFIC WORK AND EXPEDITIONS IN BRAZIL.

MAINTENANCE AND EXPANSION OF POLITICAL CONSULTATIONS:

(26- PROPOSED) A FURTHER ROUND OF POLICY PLANNING TALKS COVERING A BROAD RANGE OF ISSUES, SIMILAR TO LAST YEAR'S HIGHLY SUCCESSFUL TALKS, WHICH COULD BE HELD EITHER OUTSIDE WASHINGTON OR IN BRASILIA. IT WOULD BE USEFUL IF THESE TALKS WOULD TAKE PLACE BEFORE THE NEXT MEETING OF THE HIGH-LEVEL SECRET

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CONSULTATIVE MECHANISM, SERVING, INTER ALIA, AS A PREPARATORY COMMITTEE FOR THAT MEETING. THUS, THE TALKS SHOULD BE SCHEDULED FOR JUNE OR JULY.

27 - INITIATED) EXPANDED PRE-UNGA CONSULTATIONS AS SPECIFIED IN THE COMMUNIQUE. THESE CONSULTATIONS ARE HELD ANNUALLY IN BRASILIA. TO THIS END, WE RECOMMEND A VISIT BY ASSISTANT SECRETARY MAYNES AND EPUTY ASSISTANT SECRETARY FRANK IN AUGUST/SEPTEMBER, AFTER THE NEXT MEETING OF THE HIGH-LEVEL CONSULTATIVE MECHANISM.

MEETING OF FOREIGN MINISTERS UNDER MEMORANDUM OF UNDERSTANDING

(28 INITIATED) EMBASSY PROPOSES THAT THE SECRETARY AND FOREIGN MINISTER SILVEIRA CONVENE THE NEXT MEETING OF THE HIGH-LEVEL CONSULTATIVE MECHANISM IN JULY. THE MEETING SHOULD HAVE A CAREFULLY PREPARED AGENDA AGREED IN ADVANCE DURING THE POLICY PLANNING TALKS (SEE ITEM 26 ABOVE), WITH EMPHASIS ON RECENT DEVELOPMENTS ON MAJOR GLOBAL ISSUES COVERED IN THE PRESIDENT'S

TALKS, AND SHOULD REVIEW THE RESULTS OF CONSULTATIONS AND ACTIVITIES
CARRIED FORWARD SINCE THE PRESIDENT'S VISIT.
JOHNSON

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